

**RIO GRANDE COUNTY, COLORADO**

**FINANCIAL STATEMENTS**

**December 31, 2015**



Wall,  
Smith,  
Bateman Inc.  
Certified Public Accountants

**RIO GRANDE COUNTY, COLORADO**  
**TABLE OF CONTENTS**  
**December 31, 2015**

	<u>PAGE</u>
<b>Independent Auditors' Report</b>	1
<b>Management's Discussion and Analysis</b>	4
<b>Basic Financial Statements:</b>	
Government -wide Financial Statements:	
Statement of Net Position	12
Statement of Activities	13
Governmental Fund Financial Statements:	
Balance Sheet	14
Reconciliation of Total Governmental Fund Balances to the Statement of Net Position	15
Statement of Revenues, Expenditures, and Changes in Fund Balances	16
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	17
Fiduciary Fund Financial Statements :	
Statement of Fiduciary Assets and Liabilities	18
Notes to the Basic Financial Statements	19
<b>Required Supplementary Information :</b>	
Schedules of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual General Fund and Major Special Revenue Funds:	
General Fund	34
Road and Bridge Fund	35
Social Services Fund	36
<b>Other Supplementary Information :</b>	
Combining Schedules of Nonmajor Governmental Funds:	38
Combining Balance Sheet	39
Combining Schedules of Revenues, Expenditures, and Changes in Fund Balances	40
Schedule of Expenditures and Transfers Out – Budget and Actual	41
<b>Other Schedules and Reports:</b>	
Schedule of Expenditures of Federal Awards	42
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	45
Independent Auditors' Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance	47
Schedule of Findings and Questioned Costs	49
Corrective Action Plan	51
Local Highway Finance Report	



Wall,  
Smith,  
Bateman Inc.

## INDEPENDENT AUDITORS' REPORT

To the Board of County Commissioners  
Rio Grande County, Colorado  
Del Norte, Colorado

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Rio Grande County, Colorado (the County), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Certified Public Accountants**

700 Main Street, Suite 200 PO Box 809 Alamosa, CO 81101 | 719-589-3619 | f 719-589-5492 | [www.wsbcpa.com](http://www.wsbcpa.com)

### *Opinions*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### *Other Matters*

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4 through 11 and 34 through 36 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining nonmajor fund schedules and the Local Highway Finance Report are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The combining nonmajor fund schedules, the Local Highway Finance Report, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund schedules, the Local Highway Finance Report, and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 20, 2016, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

A handwritten signature in blue ink that reads "Wall, Smith, Bateman Inc." in a cursive script.

Wall, Smith, Bateman Inc.  
Alamosa, Colorado

May 20, 2016

**Rio Grande County  
Management's Discussion and Analysis  
For the Year Ended December 31, 2015**

As management of Rio Grande County, we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the year ended December 31, 2015. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the County's financial statements, which follow this section.

**Financial Highlights**

- λ The County's financial status remained basically the same over the course of the year ending December 31, 2015. Total net position increased 0.8 percent disregarding the adjustments made for GASB 34 infrastructure reporting.
- λ General revenues, primarily taxes, account for approximately \$4,888,784 or 28.9 percent of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions, accounted for \$12,016,125 or 71.1 percent of total revenues of \$16,904,909.
- λ The County had \$16,502,189 in expenses related to governmental activities; only \$12,016,125 of these expenses was offset by program specific charges for services and grants.
- λ Outlays for capital assets were primarily comprised of one new pickup for the Sheriff's Department; a Lift for the Building Maintenance; a welder, a pickup and a vibratory compactor for the Road & Bridge Department. The Weed Control Department purchased a RTV and trailer. A metal pavilion was constructed at Summitville and the Fuel Dispensing Station was completed at the Airport.
- λ The County has long-term debt to fund the addition and remodeling of the Jail. Rio Grande County entered into an annually renewable Lease Purchase Agreement with San Luis Valley Federal Bank. This Lease Purchase Agreement is for \$2,500,000 with a 20-year payout schedule at 4.5%. The first payment was paid in 2006.
- λ Through an energy audit, the county entered into a Lease Purchase Agreement on November 20, 2012 with All American Investment Group, LLC in the amount of \$367,062 for the purchase and installation of energy efficient components in various county buildings. This is a ten-year agreement with the third payment being made in 2015.

**Overview of the Financial Statements**

This annual report consists of three parts: management's discussion and analysis, the basic financial statements, and supplementary information. The basic financial statements include:

- λ The first two statements are government-wide financial statements that provide both short-term and long-term information about the County's overall financial status.
- λ The remaining statements are fund financial statements that focus on individual parts of the County, reporting the county's operations in more detail than the government-wide statements.
- λ The governmental funds statements tell how basic services were financed in the short-term as well as what remains for future spending.
- λ Fiduciary funds statements provide information about the financial relationships in which the County acts solely as a trustee or agent for the benefit of others.

**Rio Grande County**  
**Management's Discussion and Analysis (Continued)**  
**For the Year Ended December 31, 2015**

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of supplementary information that further explains and supports the financial statements, and includes a comparison to the County's budget for the year.

**Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers a broad overview of the County's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Rio Grande County's assets, liabilities, and deferred inflows of resources, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. To assess the County's overall health, you need to consider additional non-financial factors such as changes in the County's property tax base and the condition of County buildings and other facilities.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenue and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities). Included in governmental activities are most of the County's basic services such as regular government operations such as law enforcement, tax assessment and collection, social services programs, highway maintenance and construction.

**Fund Financial Statements**

The fund financial statements provide more detailed information about the County's funds, focusing on its most significant or "major" funds, not the County as a whole. Funds are accounting devices the County uses to track specific sources of funding and spending on particular programs. The County, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The County's funds are divided into two categories: governmental funds and fiduciary funds. Governmental Funds are further divided into Governmental Activities which includes: General Government, Public Safety, Health and Welfare, Highways and Streets, Judicial, Auxiliary Services and Culture and Recreation.

*Governmental Funds:* All of the County's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) balances remaining at year-end which are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps determine financial resources that may be available in the near term to finance the County's programs. Because this information does not encompass the long-term focus of the government-wide statements, the reconciliations on Pages 15 and 17, explain the relationship (or differences) between them.

**Rio Grande County  
Management's Discussion and Analysis (Continued)  
For the Year Ended December 31, 2015**

Rio Grande County maintains nine individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the (1) General Fund, (2) the Road and Bridge Fund, (3) the Social Services Fund, (4) the Capital Projects Fund, (5) Weed Control District Fund, (6) the Airport Fund, (7) the Conservation Trust Fund, (8) the Tourism Fund, and (9) the Public Health Agency Fund. Data from the Funds (4) through (9) are combined into a single, aggregated presentation.

*Fiduciary Funds:* Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The County is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs.

**Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents supplementary information. Supplementary information includes combining statements mentioned earlier in connection with non-major governmental funds as well as budget-to-actual information for all funds as dictated by state law.

**Government-wide Financial Analysis**

Table 1 provides a summary of the County's net position at December 31, 2014, and 2015.

**Table 1  
Condensed Statement of Net Position**

	<b>Governmental Activities 2015</b>	<b>Governmental Activities 2014</b>
Current and Other Assets	\$ 13,967,640	\$ 13,985,105
Noncurrent Assets	<u>40,500,297</u>	<u>40,415,291</u>
<b>Total assets</b>	<b><u>\$ 54,467,937</u></b>	<b><u>\$ 54,400,396</u></b>
Current liabilities	530,310	735,070
Noncurrent liabilities	<u>1,874,226</u>	<u>2,004,645</u>
<b>Total liabilities</b>	<b><u>\$ 2,404,536</u></b>	<b><u>\$ 2,739,715</u></b>
Deferred Inflows of Resources	\$ 2,763,656	\$ 2,763,656
Net position		
Net Invested in Capital Assets	\$ 38,712,357	\$ 38,457,758
Restricted	689,810	632,172
Unrestricted (Deficit)	<u>9,897,578</u>	<u>9,807,095</u>
<b>Total net position at Dec. 31, 2015 &amp; 2014</b>	<b><u>\$ 49,299,745</u></b>	<b><u>\$ 48,897,025</u></b>

**Rio Grande County  
Management's Discussion and Analysis (Continued)  
For the Year Ended December 31, 2015**

Table 2 provides a summary of the changes in net position. Following Table 2 is a specific discussion related to overall revenues and expenses.

**Table 2  
Changes in Net Position from Operating Results**

	<b>Governmental Activities 2015</b>	<b>Governmental Activities 2014</b>
<b>Revenues</b>		
Program Revenues		
Charges for Services	\$ 802,649	\$ 747,633
Operating grants and contributions	10,710,161	12,380,957
Capital grants/restricted investment earnings	503,315	409,372
General revenues		
Taxes	4,031,786	3,954,388
Payment in Lieu of Taxes	777,661	713,148
Other	<u>79,337</u>	<u>82,919</u>
<b>Total Revenues</b>	<b><u>16,904,909</u></b>	<b><u>18,288,417</u></b>
<b>Expenses</b>		
General Government	2,855,775	4,002,140
Public Safety	2,143,770	2,106,530
Health and Welfare	8,425,720	8,704,962
Highways and Streets	2,573,048	2,630,660
Judicial	175,000	174,396
Auxiliary Services	64,091	61,832
Culture and recreation	185,828	167,510
Interest on Debt	<u>78,957</u>	<u>93,935</u>
<b>Total Expenses</b>	<b><u>16,502,189</u></b>	<b><u>17,941,965</u></b>
Increase (decrease) in net position	<b><u>\$ 402,720</u></b>	<b><u>\$ 346,452</u></b>
<b>Ending Net Position</b>	<b><u>\$49,299,745</u></b>	<b><u>\$48,897,025</u></b>

Property taxes, Sales Tax, and other taxes account for 23.9 percent (\$4,031,786) of the County's revenue. State and Federal funding and Grants contributes \$11,213,476 or 66.3 percent of the funding. The remainder from fees charged for services and miscellaneous sources equals to \$1,659,647 or 9.8 percent of the funding revenue.

**Governmental Activities**

The County's expenses are distributed as follows:

General Government	17.3%
Public Safety	13.0%
Health and Welfare	51.0%
Highways and Streets	15.6%
Judicial	1.1%
Auxiliary Services	0.4%
Culture and Recreation	1.1%
Interest on Debt	0.5%

**Rio Grande County  
Management's Discussion and Analysis (Continued)  
For the Year Ended December 31, 2015**

Rio Grande County has a mill levy of 15.567. The County is not allowed to increase this mill levy without voter approval. All the government functions rely heavily on property tax dollars. Without being able to increase the mill levy revenue which has remained flat for the last several years, unappropriated funds has been used to balance parts of the budget. Decreases in expenses occurred within General Government, Highways and Streets, and Health and Welfare. There were increases in Public Safety, Judicial Services, Auxiliary Services, and Culture and Recreation. The decrease in General Government was due mainly to the reduction of pass through funds for the San Luis Valley Revolving Loan Program and Homeland Security.

During 2015, Rio Grande County paid \$6,137,344.04 in salaries and fringe benefits. The employees received a two-percent merit raise on their anniversary date. \$135,865.81 more was expended for salaries and fringe or a 2.3% overall increase.

The statement of activities provides the cost of program services and the related charges for services and grants offsetting those costs. Table 3 reflects each program's net cost (total cost less fees generated by the programs and intergovernmental aid provided for specific programs). The net cost shows the financial burden placed on the County's taxpayers by each of these programs.

**Table 3  
Net Cost of Governmental Activities (in dollars)**

	Total Cost of Services	Net Cost of Services
General Government	\$ 2,855,775	\$ (1,825,437)
Public Safety	2,143,770	(1,742,142)
Health and Welfare	8,425,720	(479,890)
Highways and Streets	2,573,048	11,025
Judicial	175,000	(175,000)
Auxiliary Services	64,091	(57,188)
Culture and Recreation	185,828	(138,475)
Interest on Debt	<u>78,957</u>	<u>(78,957)</u>
Total	<u>\$16,502,189</u>	<u>\$ (4,486,064)</u>

- λ Rio Grande County is the financial agent for the Revolving Loan Grant for the San Luis Valley. This grant provides secondary funding for new or expanding businesses in the San Luis Valley. In 2015, the total of pass through funding reduced from \$1,386,120 to \$297,000 due to projects funded.
  
- λ \$7,460,999 was received from the State of Colorado and Federal Government for the operation of the Social Services programs such as TANF, Child Welfare, OAP, Single Entry Point, Child Care, IV-D and Fraud programs down from \$7,802,614 received in 2014.

**Rio Grande County  
Management's Discussion and Analysis (Continued)  
For the Year Ended December 31, 2015**

**Financial Analysis of the County's Funds**

Information about the County's funds follows the government-wide statements. These funds are accounted for using the modified accrual basis of accounting. All governmental funds have total revenues of \$16,943,791 and expenditures of \$16,771,793. The net change in fund balance for the year was most significant in the County General Fund with a decrease of \$162,411. The Tourism Fund decreased by \$3,127, Public Health Fund decreased by \$5,648, and the Weed Control District decreased by \$28,291. The remaining funds had an increased in their fund balances: Road & Bridge Fund, \$204,117; Social Services Fund, \$108,122; Conservation Fund, \$23,041; and the Airport Fund, \$48,382.

The County approved a budget in December, 2014, based on the needs of the various departments and the projected revenue. In December, 2015, no supplemental budget was done.

**General Fund Budgetary Highlights**

The actual expenditures were \$863,939 below the budget. The total revenues were \$17,276 under the estimated amount. The net result was the expenditures were 162,411 more than the revenues.

The fund balance as of December 31, 2015 was \$3,333,375, compared to \$3,495,786 as of December 31, 2014.

**Road & Bridge Fund Highlights**

Road & Bridge Fund balance ended 2015 with an increase of \$204,117 due to less snow removal, personnel savings and decreased operating expenditures. Highway User's Tax Fund (HUTF) provided \$2,316,020 of the total actual revenue of \$2,777,533. The HUTF was up by \$252,526 from 2015.

The fund balance as of December 31, 2015 was \$5,295,746 compared to \$5,091,629 as of December 31, 2014.

**Social Service Fund Highlights**

The Social Services Fund ended 2015 with an increase of \$108,122. Expenditures were \$2,355,998 less than projected. State funding sources were \$7,460,999 which resulted in increasing the fund balance to \$108,122.

The fund balance as of December 31, 2015, was \$957,640 compared to \$849,518 as of December 31, 2014.

**Non-Major Funds Highlights**

Non-Major Funds include the Airport Fund, Conservation Trust Fund, Tourism Fund, Capital Projects Fund, Public Health Agency Fund, and the Rio Grande County Weed Control District. These funds realized a \$34,357 increase in fund balance during 2015. The Airport Fund had an increase of \$48,382; and the Conservation Trust Fund, \$23,041. The Tourism Fund decreased their fund balance by \$3,127; the Public Health Fund by \$5,648; and the Weed Control District Fund by \$28,291.

**Rio Grande County  
Management's Discussion and Analysis (Continued)  
For the Year Ended December 31, 2015**

As of December 31, 2015, the fund balances were as follows: Conservation Trust Fund - \$322,797; Tourism Fund - \$181,166; Capital Projects Fund - \$8,180; Public Health Agency Fund -\$302,774; Rio Grande County Weed Control Fund - \$196,719; and Airport Fund, \$262,312.

**Capital Assets and Debt Administration**

By the end of the fiscal year 2015, the County had \$1,996,488 of additional capital assets, which included building improvements, new road construction, a sheriff's vehicle, a pickup, a welder, and a vibrator for Road & Bridge Fund, and completion of the fuel dispensing system for the Airport. There were deletions of \$727,472 of vehicles and equipment which gave net position before depreciation of \$1,269,016. The depreciation for 2015 was \$1,133,633, bringing the County's Net Capital Depreciation to \$31,912,234. This brings the Net Capital Assets to \$40,500,297.

**Table 4  
Capital Assets**

	Governmental Activities	
	2015	2014
Land	\$ 433,301	\$ 433,301
Construction In Progress	0	50,377
Building & Site Improvements	5,100,329	5,224,050
Equipment & Vehicles	1,728,892	1,832,609
Infrastructure	<u>33,237,775</u>	<u>32,874,954</u>
Total	<u>\$40,500,297</u>	<u>\$40,415,291</u>

In order to finance the needed expansion of the County Jail, Rio Grande County entered into an annually renewable Lease Purchase Agreement with San Luis Valley Federal Bank. The bank issued \$2,500,000 for the purchase of the McCallister Building, the Annex, and two county shop buildings. The county is leasing the buildings back via the Lease Purchase Agreement at 4.5% interest. This agreement is for 20 years with an annual payment of \$191,328.27. The outstanding balance at December 31, 2015 and 2014 was \$1,518,432 and \$1,636,328 respectively.

A Lease Purchase Agreement was entered into between All American Investment Group, LLC, as lessor, and the County as lessee in the amount of \$367,062 with an interest rate of 2.5% on November 20, 2012 to purchase energy efficient components for the County buildings. Repayment began in April 2013 and quarterly thereafter from the General Fund. This Lease Purchase Agreement will be completed in 2023. The outstanding balance at December 31, 2015 was \$269,508.

**Factors Bearing on the County's Future**

At the time these financial statements were prepared and audited, the County was aware of the following existing circumstances that could significantly affect its financial health in the future.

- λ Rio Grande County has seen a slight increase in assessed value.
- λ Sales tax had an increase of \$19,167 from 2014 to 2015 or 2.31%.

**Rio Grande County**  
**Management's Discussion and Analysis (Continued)**  
**For the Year Ended December 31, 2015**

- λ Interest on investments increased \$3,574 from 2014 to 2015 (3.90%) which is a slight gain.
- λ With the economic climate in the United States, the County is continuing to watch closely the intergovernmental funding. During 2015, the County received \$1,459,778 (10.9%) less in state and federal funding. This decrease is due to the San Luis Valley Revolving Loan Program grant which expended only \$297,000 in 2015 compared to \$1,386,120 in 2014. The 2015 County Budget was funded by 71.1% Intergovernmental Revenues which is down from 73.8% in 2014. Over the past three years, the county has continued to monitor closely the expenditures and revenues in order to respond timely to any shortfalls. 2015 ended in surplus funds in several fund due to reduction in expenditures. The county continues to fight the trend of shifting costs from the State to the County. The General Fund continues to be a major concern due to the reduction in revenues and increase costs that can only be reduced by cutting employees and programs.
- λ There continues to be pressure from citizens for more of the county roads to be paved. The Commissioners will continue to work on these requests especially with the lower asphalt prices and the increase in fund balance.

**Contacting the County's Financial Management**

This financial report is designed to provide the County's citizens, taxpayers, customers, and investors and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Chief Financial Officer, 925 6<sup>th</sup> Street, Room 207, Del Norte, CO 81132.

**RIO GRANDE COUNTY, COLORADO**  
**BASIC FINANCIAL STATEMENTS**

**RIO GRANDE COUNTY, COLORADO**  
**STATEMENT OF NET POSITION**  
**December 31, 2015**

	<b>Primary Government Governmental Activities</b>
<b>ASSETS</b>	
<b>Current Assets:</b>	
Cash and Investments	\$ 9,896,752
Accounts Receivable	18,360
Due from Other Governments	858,419
Property Taxes Receivable	2,763,656
Inventories	430,453
<b>Total Current Assets</b>	<b>13,967,640</b>
<b>Noncurrent Assets:</b>	
Capital Assets:	
Land	433,301
Buildings	8,056,838
Machinery and Equipment	6,292,307
Infrastructure	57,630,085
Less: Accumulated Depreciation/Depletion	(31,912,234)
<b>Total Noncurrent Assets</b>	<b>40,500,297</b>
<b>TOTAL ASSETS</b>	<b>54,467,937</b>
<b>LIABILITIES</b>	
<b>Current Liabilities:</b>	
Accounts Payable	95,093
Due to Other Governments	43,633
Unearned Grant Revenue	204,549
Accrued Interest Payable	17,032
Lease Purchase Agreement	158,331
Compensated Absences	11,672
<b>Total Current Liabilities</b>	<b>530,310</b>
<b>Noncurrent Liabilities:</b>	
Lease Purchase Agreement	1,629,609
Compensated Absences	244,617
<b>Total Noncurrent Liabilities</b>	<b>1,874,226</b>
<b>TOTAL LIABILITIES</b>	<b>2,404,536</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred Revenue - Property Tax	2,763,656
<b>NET POSITION</b>	
Net Investment in Capital Assets	38,712,357
Restricted for:	
TABOR	319,800
DSS Programs - SEP and CHRP	370,010
Unrestricted	9,897,578
<b>TOTAL NET POSITION</b>	<b>\$ 49,299,745</b>

The accompanying notes are an integral part of this financial statement.

**RIO GRANDE COUNTY, COLORADO**  
**STATEMENT OF ACTIVITIES**  
**For the Year Ended December 31, 2015**

Functions/Programs	Expenses	Program Revenues			Net (Expenses) Revenues and Changes in Net Position Primary Government
		Charges for Services	Operating Grants & Contributions	Capital Grants & Contributions	
<b>Primary Government:</b>					
<b>Governmental Activities:</b>					
General government	\$ 2,855,775	\$ 651,127	\$ 103,340	\$ 275,871	\$ (1,825,437)
Public safety	2,143,770	47,233	126,951	227,444	(1,742,142)
Health and welfare	8,425,720	76,756	7,869,074	-	(479,890)
Highways and streets	2,573,048	21,006	2,563,067	-	11,025
Judicial	175,000	-	-	-	(175,000)
Auxiliary services	64,091	5,358	1,545	-	(57,188)
Culture and recreation	185,828	1,169	46,184	-	(138,475)
Interest on debt	78,957	-	-	-	(78,957)
<b>Total Governmental Activities</b>	<b>\$ 16,502,189</b>	<b>\$ 802,649</b>	<b>\$ 10,710,161</b>	<b>\$ 503,315</b>	<b>(4,486,064)</b>
<b>General Revenues:</b>					
Taxes:					
General Property Taxes - Net					2,731,958
Sales Taxes					849,370
Other Taxes					450,458
Payment in Lieu of Taxes					777,661
Interest on Investments					21,616
Gain on Sale of Capital Assets					9,742
Miscellaneous					47,979
<b>Total General Revenues</b>					<b>4,888,784</b>
Change in Net Position					402,720
<b>Net Position - Beginning</b>					<b>48,897,025</b>
<b>Net Position - Ending</b>					<b>\$ 49,299,745</b>

The accompanying notes are an integral part of this financial statement.

**RIO GRANDE COUNTY, COLORADO**  
**GOVERNMENTAL FUNDS**  
**BALANCE SHEET**  
**December 31, 2015**

	<b>GENERAL FUND</b>	<b>ROAD AND BRIDGE FUND</b>	<b>SOCIAL SERVICES FUND</b>	<b>OTHER GOVERNMENTAL FUNDS</b>	<b>TOTAL GOVERNMENTAL FUNDS</b>
<b>ASSETS</b>					
Cash and Investments	\$ 2,959,875	\$ 4,700,911	\$ 1,048,492	\$ 1,187,474	\$ 9,896,752
Accounts Receivable - Net	-	-	17,084	1,276	18,360
Property Taxes Receivable	1,826,000	340,000	433,308	164,348	2,763,656
Due From Other Governments	427,981	166,751	144,605	119,082	858,419
Inventory	-	430,453	-	-	430,453
<b>TOTAL ASSETS</b>	<b>\$ 5,213,856</b>	<b>\$ 5,638,115</b>	<b>\$ 1,643,489</b>	<b>\$ 1,472,180</b>	<b>\$ 13,967,640</b>
<b>LIABILITIES</b>					
Accounts Payable	\$ 54,481	\$ 2,369	\$ 4,359	\$ 33,884	\$ 95,093
Due to Other Governments	-	-	43,633	-	43,633
Unearned Revenue - Grants	-	-	204,549	-	204,549
<b>TOTAL LIABILITIES</b>	<b>54,481</b>	<b>2,369</b>	<b>252,541</b>	<b>33,884</b>	<b>343,275</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred Revenue - Property Tax	1,826,000	340,000	433,308	164,348	2,763,656
<b>FUND BALANCE</b>					
Nonspendable:					
Inventory	-	430,453	-	-	430,453
Restricted for:					
TABOR	140,000	85,000	78,000	16,800	319,800
DSS Programs - SEP and CHRP	-	-	370,010	-	370,010
Committed to:					
Capital Projects	-	-	-	8,180	8,180
Assigned to:					
Highways and Streets	-	4,780,293	-	-	4,780,293
Health and Welfare	-	-	509,630	294,774	804,404
Culture and Recreation	-	-	-	501,163	501,163
Weed Control	-	-	-	191,719	191,719
Astronaut Rominger Airport	-	-	-	261,312	261,312
Designated for subsequent years	584,920	-	-	-	584,920
Unassigned	2,608,455	-	-	-	2,608,455
<b>TOTAL FUND BALANCE</b>	<b>3,333,375</b>	<b>5,295,746</b>	<b>957,640</b>	<b>1,273,948</b>	<b>10,860,709</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE</b>	<b>\$ 5,213,856</b>	<b>\$ 5,638,115</b>	<b>\$ 1,643,489</b>	<b>\$ 1,472,180</b>	<b>\$ 13,967,640</b>

The accompanying notes are an integral part of this financial statement.

**RIO GRANDE COUNTY, COLORADO**  
**RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES**  
**TO THE STATEMENT OF NET POSITION**  
**December 31, 2015**

<b>Total governmental fund balances</b>		<b>\$ 10,860,709</b>
<p>Amounts reported for governmental activities in the Statement of Net Position are different because:</p>		
<p>Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.</p>		40,500,297
<p>Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.</p>		
Lease Purchase Agreement	\$ (1,787,940)	
Compensated Absences	(256,289)	
Accrued Interest Payable	(17,032)	
	(2,061,261)	(2,061,261)
<b>Net position of governmental activities</b>		<b>\$ 49,299,745</b>

**RIO GRANDE COUNTY, COLORADO**  
**GOVERNMENTAL FUNDS**  
**STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES**  
**For the Year Ended December 31, 2015**

	<b>GENERAL FUND</b>	<b>ROAD AND BRIDGE FUND</b>	<b>SOCIAL SERVICES FUND</b>	<b>OTHER GOVERNMENTAL FUNDS</b>	<b>TOTAL GOVERNMENTAL FUNDS</b>
<b>REVENUES</b>					
Taxes	\$ 2,925,285	\$ 332,692	\$ 491,130	\$ 282,679	\$ 4,031,786
Intergovernmental Revenue	1,482,768	2,422,288	7,460,999	701,930	12,067,985
Licenses and Permits	118,379	150	-	-	118,529
Investment Income	20,415	-	-	1,201	21,616
Charges for Services	440,264	20,856	-	107,333	568,453
Miscellaneous	112,666	1,547	-	21,209	135,422
<b>TOTAL REVENUES</b>	<b>5,099,777</b>	<b>2,777,533</b>	<b>7,952,129</b>	<b>1,114,352</b>	<b>16,943,791</b>
<b>EXPENDITURES</b>					
Current Expenditures:					
General Government	2,683,923	-	-	54,830	2,738,753
Public Safety	2,034,005	-	-	-	2,034,005
Judicial	175,000	-	-	-	175,000
Highways and Streets	-	2,467,026	-	-	2,467,026
Health and Welfare	125	-	7,844,007	575,389	8,419,521
Auxiliary Services	64,091	-	-	-	64,091
Culture and Recreation	39,955	-	-	125,588	165,543
Capital Outlay	38,997	113,105	-	325,560	477,662
Debt Service	230,192	-	-	-	230,192
<b>TOTAL EXPENDITURES</b>	<b>5,266,288</b>	<b>2,580,131</b>	<b>7,844,007</b>	<b>1,081,367</b>	<b>16,771,793</b>
Excess (deficiency) of revenues over expenditures	(166,511)	197,402	108,122	32,985	171,998
<b>OTHER FINANCING SOURCES (USES)</b>					
Sale of Capital Assets	4,100	6,715	-	1,372	12,187
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>4,100</b>	<b>6,715</b>	<b>-</b>	<b>1,372</b>	<b>12,187</b>
Net Change in Fund Balance	(162,411)	204,117	108,122	34,357	184,185
<b>Fund Balance at beginning of year</b>	<b>3,495,786</b>	<b>5,091,629</b>	<b>849,518</b>	<b>1,239,591</b>	<b>10,676,524</b>
<b>Fund Balance at end of year</b>	<b>\$ 3,333,375</b>	<b>\$ 5,295,746</b>	<b>\$ 957,640</b>	<b>\$ 1,273,948</b>	<b>\$ 10,860,709</b>

The accompanying notes are an integral part of this financial statement.

**RIO GRANDE COUNTY, COLORADO**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF ACTIVITIES**  
**For the Year Ended December 31, 2015**

**Net change in fund balances - total governmental funds** \$ 184,185

Amounts reported for governmental activities in the Statement of Activities  
are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the activity for the current period.

Fixed Asset Additions	\$ 1,946,111	
Fixed Asset Deletions Net of Accumulated Depreciation	(2,445)	
Depreciation Expense	<u>(1,858,660)</u>	85,006

Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Debt activity is as follows:

Lease Payments	<u>151,235</u>	151,235
----------------	----------------	---------

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Compensated Absences	(19,032)	
Accrued Interest Payable Changes	<u>1,326</u>	<u>(17,706)</u>

**Change in net position of governmental funds** \$ 402,720

**RIO GRANDE COUNTY, COLORADO**  
**FIDUCIARY FUNDS**  
**STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES**  
**December 31, 2015**

	<u>AGENCY FUND</u>
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ 1,096,752
<b>TOTAL ASSETS</b>	<u>\$ 1,096,752</u>
<b>LIABILITIES</b>	
Funds Held For Others	\$ 1,096,752
<b>TOTAL LIABILITIES</b>	<u>\$ 1,096,752</u>

The accompanying notes are an integral part of this financial statement.

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2015**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting and reporting policies of Rio Grande County (the County) reflected in the accompanying financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments. Accounting principles generally accepted in the United States of America for local governments are those promulgated by the Governmental Accounting Standards Board (GASB) in *Governmental Accounting and Financial Reporting Standards*.

**REPORTING ENTITY**

*Primary Government*

The County is a political subdivision organized under the statutes of the State of Colorado. The County is governed by a three-member Board of County Commissioners (the Board). Each commissioner is elected at-large by the voters of the County to represent one of the three separate districts and must reside in the district for which he or she is elected. There are also six other elected officials - assessor, clerk and recorder, coroner, sheriff, district attorney, and treasurer. The treasurer is also the County Public Trustee.

The County provides a wide range of services to its residents including general administration, public safety, highways and streets, health and social services, public improvements, planning, zoning, airport, and weed control.

*Component Units*

The County's combined financial statements include the accounts of all County operations. The criteria for including organizations as component units within the County's reporting entity, as set forth in Section 2100 of GASB's *Codification of Governmental Accounting and Financial Reporting Standards*, include whether:

- § The organization is legally separate (can sue and be sued in their own name)
- § The County holds the corporate powers of the organization
- § The County appoints a voting majority of the organization's board
- § The County is able to impose its will on the organization
- § The organization has the potential to impose a financial benefit/burden on the County
- § There is fiscal dependency by the organization on the County
- § The organization is financially accountable to the County
- § The organization receives or holds funds that are for the benefit of the County; and the County has access to a majority of the funds held; and the funds that are accessible are also significant to the County

Rio Grande County has operational responsibility and manages the Rio Grande County Weed Control District. The District is blended into the County's financial statements as a special revenue fund.

**GOVERNMENT -WIDE AND FUND FINANCIAL STATEMENTS**

The government-wide financial statements include the Statement of Net Position and the Statement of Activities. Government-wide statements report information on all of the activities of the County and its component units, except for County fiduciary activity. The effect of interfund transfers has been removed from the government-wide statements but continues to be reflected on the fund statements. Mainly taxes and intergovernmental revenues support governmental activities.

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2015**

The Statement of Activities reflects the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Program revenues include:

- § Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and
- § Grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included in program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

**MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants are recognized as revenue when all applicable eligibility requirements imposed by the provider are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Sales and use taxes, other taxes, charges for services, intergovernmental revenues, and interest are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

- § The *General Fund* is the general operating fund of the County. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- § The *Road and Bridge Fund* is a special revenue fund used to account for the maintenance and improvements of streets and highways. The sources of funds include property taxes, highway users fees, and other revenue sources.
- § The *Social Services Fund* is a special revenue fund used to account for the operations of social programs; i.e. Temporary Aid to Needy Families, Old Age Pension, Aide to the Blind, Aide to the Needy and Disabled, among others. Financing is provided by grants, allotments, and property tax revenue.

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2015**

Fiduciary fund financial statements consist of the Agency Fund established to record transactions relating to assets held by the County as an agent for individuals, governmental entities, and non-public organizations. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables, and receivables. All internal balances in the Statement of Net Position have been eliminated.

**ASSETS, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION/FUND BALANCE**

*Cash*

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

*Investments*

All investments, if any, are recorded at fair market value.

*Property Taxes*

Property taxes attach as an enforceable lien on property as of January 1 each year. The taxes are payable in two installments on February 28 and June 15 or in full on April 30. The County Treasurer bills and collects all property taxes for the County. Property tax revenue is recognized by the County to the extent it results in a current receivable. The 2015 property tax levy due January 1, 2016, has been recorded in the financial statements as a receivable and a corresponding deferred inflow of resources.

*Inventories*

Inventory is valued at the lower of cost (last-in, first-out) or market. Inventory in the Road and Bridge Fund consists of expendable supplies held for use.

*Capital Assets*

Capital assets, which include land, buildings and improvements, equipment, construction in progress, and infrastructure assets (e.g. roads, bridges, sidewalks, underground pipe, traffic signals, and similar items), are reported in the applicable governmental activities column in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$5,000. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Building and Improvements	20 - 100
Vehicles and Equipment	5 - 50
Infrastructure	40

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2015**

***Compensated Absences***

Annual leave may be accrued to the maximum of:

1st-10th year	21 days
11th-15th year	27 days
16th year and over	31 days

Upon separation from the County, an employee shall be paid for the amount of annual leave that he/she has accrued, subject to the limitation above. All vacation leave pay is accrued when incurred in the government-wide financial statements. A liability is reported in governmental funds only if they have matured, for example as a result of employee resignations or retirements.

***Unearned Revenue***

Revenues on grants, which are restricted by the grant document for specific purposes, are recognized as revenue only after eligible grant costs have been incurred. Grant funds received in excess of grant expenditures are recorded as unearned revenues.

***Deferred Inflows of Resources***

In addition to liabilities, the statement of net position reports a separate section of deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time.

***Encumbrances***

The County does not record purchase orders in the accounting system until invoices are ready for payment. Unfulfilled purchase commitments outstanding at the end of the budget year are rebudgeted in the succeeding year. End of the year fund balance intended to be used in the succeeding year is reported as designated fund balance.

***Net Position***

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position should be displayed in the following three components:

- § *Net investment in capital assets* – consists of capital assets, net accumulated depreciation, reduced by the outstanding balances of any borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt should be included in this component of net position.
- § *Restricted* – consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Restricted assets consist of assets that have limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- § *Unrestricted* – consists of the net amount of assets, deferred outflows or resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2015**

***Fund Balance***

Fund balances are reported based on the extent to which the County is bound to honor constraints for the specific purpose on which amounts in the fund can be spent. Fund balances are classified in one of the five categories:

- § *Nonspendable Fund Balance* – are amounts that cannot be spent because they are not in spendable form—such as inventory and prepaid expense .
- § *Restricted Fund Balance* – are restricted when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.
- § *Committed Fund Balance* – are amounts that can only be used for specific purposes as a result of constraints imposed by resolution of the Board of County Commissioners , the highest level of decision making authority. Committed amounts cannot be used for any other purpose unless the Board removed those constraints by taking the same type of action. Committed fund balances differ from restricted balances because the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.
- § *Assigned Fund Balance* – are amounts a government intends to use for a specific purpose; intent can be expressed by the Board of County Commissioners or by an official or body to which the governing body delegates the authority.
- § *Unassigned Fund Balance* – are amounts that are available for any purpose; these amounts are reported only in the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance/net position is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, and unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of County Commissioners has provided otherwise in its commitment or assignment actions.

***Use of Estimates***

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

***Change in Accounting Principle***

*GASB Statements No. 68*

During fiscal year 2015, the County adopted the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27*, (GASB No. 68). It revises and establishes new financial reporting requirements for most governments that provide their employees with pension benefits. The County contributes to a defined contribution plan, administered by the Colorado County Officials and Employees Retirement Association (CCOERA), for elected officials and eligible employees.

**NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

***Budgets and Budgetary Accounting***

Rio Grande County follows the procedures set forth in the Colorado Local Government Budget Law when preparing the annual budget for each fund. Budget procedures include:

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2015**

- § Preparation of budget documents by administrative staff, which shall be submitted to the Board no later than October 15 of each year.
- § Publication of a notice stating that the budget is available for public inspection.
- § Discussion of the budget in a meeting open to the public.
- § Adoption of the budget in a public meeting by appropriate resolution, no later than December 31.

Formal budgetary integration is employed as a management control device for all funds of the County. All budgets are adopted on a basis consistent with U.S. generally accepted accounting principles (GAAP).

The total expenditures for each fund cannot exceed the budgeted amount unless a supplemental appropriation is adopted. The Board of County Commissioners did not adopt supplemental appropriations during 2015.

All budget amounts presented in the accompanying supplementary information reflect the original budget and the final amended budget.

***Stewardship***

Expenditures in the following funds exceeded appropriations during 2015. This may be a violation of Colorado Revised State Statutes.

Airport Fund	\$ 90,155
Weed Control District Fund	\$ 10,845

**NOTE 3 CASH, DEPOSITS, AND INVESTMENTS**

A summary of Cash and Investments for the County are as follow:

Cash on Hand	\$ 1,729
Cash Deposited with Banks	4,276,600
Investments	<u>6,715,175</u>
Total cash, deposits, and investments: (Book Balance)	10,993,504
Less: amounts related to Agency Fund	<u>(1,096,752)</u>
Total cash, deposits, and investments on Statement of Net Position	<u><u>\$ 9,896,752</u></u>

***Cash and Deposits***

Colorado State Statutes govern the County's deposits of cash. The statutes specify eligible depositories for public cash deposits, which must be Colorado institutions and must maintain federal insurance (FDIC) on deposits held.

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized in accordance with the PDPA. PDPA allows the institution to create a single collateral pool for all public funds to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to the aggregate uninsured deposits.

***Custodial Credit Risk – Deposits***

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. At December 31, 2015, \$2,844,387 was

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2015**

exposed to custodial credit risk. Deposits exposed to credit risk are collateralized with securities held by the pledging financial institutions through PDPA.

***Investments***

The County's investment policy and Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local government entities may invest. They include:

- § Obligations of the United States and certain U.S. government agency securities
- § Certain international agency securities
- § General obligation and revenue bonds of U.S. local government entities
- § Bankers' acceptances of certain banks
- § Commercial paper
- § Local government investment pools
- § Repurchase agreements
- § Money market funds
- § Guaranteed investments contracts
- § Corporate or bank debt issued by eligible corporations or banks

***Custodial Credit Risk - Investments***

The County's investment policy calls for investment diversification within the portfolio to avoid unreasonable risks inherent in over investing in specific instruments, individual financial institutions or maturities. The policy allows for the investment in local government investment pools. As of December 31, 2015, the local government investment pools (C-SAFE, ColoTrust, and CSIP) in which the County had invested were rated AAAM by Standard & Poor's.

<u>Investment Type</u>		<u>Moody's Rating</u>	<u>Fair Value</u>	<u>Up to 120 Days</u>	<u>121 Days to 5 Years</u>
Federal National Mortgage Association	10%	AAA	\$ 699,487	\$ -	\$ 699,487
Financing Corporation	3%	AAA	232,897	-	232,897
Federal Farm Credit Bank	14%	AAA	918,507	-	918,507
Federal Home Loan Mortgage Corp	2%	AAA	173,464	-	173,464
			2,024,355	\$ -	\$ 2,024,355
Money Market Funds (unrated)	0%		\$ 4,462		
C-SAFE	0%		9,084		
ColoTrust	55%		3,673,885		
CSIP	15%		1,003,389		
			4,690,820		
			\$ 6,715,175		

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2015**

***Interest Rate Risk***

Colorado Revised Statutes and the County’s investment policy limit investment maturities to five years or less from the date of purchase. This limit on investment maturities is a means of limiting exposure to fair values arising from increasing interest rates.

The Colorado Government Liquid Asset Trust (ColoTrust) is an investment vehicle established for local government entities in Colorado, pursuant to Part 7 of Article 75 of Title 24 of the Colorado Revised Statutes, to pool surplus funds for investment purposes. ColoTrust operates similarly to a money market fund and each share is equal in value to \$1.00. The fair value of the position in the pool is the same as the value of the pool shares. The designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. Substantially all securities owned by the pool are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian’s internal records identify the investments owned by the pool. Investments of the pools consist of U.S. Treasury bills, notes and note strips and repurchase agreements collateralized by U.S. Treasury Notes. Information on ColoTrust can be obtained at [www.colotruster.com](http://www.colotruster.com).

The Colorado Surplus Asset Fund Trust (C-SAFE) and Colorado Statewide Investment Program (CSIP) operate similarly to ColoTrust whereby the County acquires and redeems shares of the common law trusts as authorized by state statutes.

**NOTE 4 PROPERTY TAXES RECEIVABLE**

At December 31, 2015, the County had an estimated property tax receivable divided among the funds as follows:

General Fund	\$ 1,826,000
Road and Bridge Fund	340,000
Social Services Fund	433,308
Public Health Fund	85,348
Weed Control District	79,000
	\$ 2,763,656

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2015**

**NOTE 5 CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2015, was as follows:

	Balance 12/31/2014	Additions	Deletions	Balance 12/31/2015
<i>Governmental Activities:</i>				
Capital assets not being depreciated:				
Land	\$ 433,301	\$ -	\$ -	\$ 433,301
Construction in Progress	50,377	-	50,377	-
Total capital assets not being depreciated	<u>483,678</u>	<u>-</u>	<u>50,377</u>	<u>433,301</u>
Capital assets being depreciated:				
Buildings and Improvements	8,035,439	21,399	-	8,056,838
Vehicles and Equipment	6,860,036	159,743	727,472	6,292,307
Infrastructure	55,814,739	1,815,346	-	57,630,085
Total capital assets being depreciated	<u>70,710,214</u>	<u>1,996,488</u>	<u>727,472</u>	<u>71,979,230</u>
Less accumulated depreciation for:				
Buildings and Improvements	2,811,389	145,120	-	2,956,509
Vehicles and Equipment	5,027,427	261,015	725,027	4,563,415
Infrastructure	22,939,785	1,452,525	-	24,392,310
Total accumulated depreciation	<u>30,778,601</u>	<u>1,858,660</u>	<u>725,027</u>	<u>31,912,234</u>
Total capital assets being depreciated, net	<u>39,931,613</u>	<u>137,828</u>	<u>2,445</u>	<u>40,066,996</u>
<i>Governmental Activities Capital Assets, net</i>	<u>\$ 40,415,291</u>	<u>\$ 137,828</u>	<u>\$ 52,822</u>	<u>\$ 40,500,297</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

<i>Governmental Activities:</i>	
General Government	\$ 129,406
Public Safety	105,670
Health and Welfare	51,188
Highways and Streets	1,552,111
Culture and Recreation	<u>20,285</u>
	<u>\$ 1,858,660</u>

**NOTE 6 OPERATING LEASES**

The County has entered into operating lease arrangements for computer software and copy machines. Lease terms range from 36 to 60 months. Rental Expense for all operating leases for the year ended December 31, 2015, was approximately \$127,464.

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2015**

**NOTE 6 LONG-TERM LIABILITIES**

*Changes in Long-term Liabilities*

Long-term liability activity for the year ended December 31, 2015, was as follows:

	12/31/2014			12/31/2015	
	Balance	Additions	Deletions	Balance	Due Within One Year
<i>Governmental Activities:</i>					
Lease Purchase Agreement	\$1,939,175	\$ -	\$151,235	\$1,787,940	\$ 158,331
Compensated Absences	237,257	19,032	-	256,289	11,672
Total Governmental Activities	<u>\$2,176,432</u>	<u>\$ 19,032</u>	<u>\$151,235</u>	<u>\$2,044,229</u>	<u>\$ 170,003</u>

*Lease Purchase Agreements*

An annually renewable lease purchase agreement, dated January 11, 2005, was entered into between San Luis Valley Federal Bank (the "Bank"), as lessor, and Rio Grande County (the "County"), as lessee. The bank issued \$2,500,000 to the County for the purchase of the McCallister Building, the Courthouse Annex, the Road and Bridge Shop Building, and the Road and Bridge Truck Garage. The County is leasing the buildings back via the lease purchase agreement at 4.50% interest. The County used the proceeds from the sale to construct and equip a new jail facility. Payments are due to the Bank in annual installments through October 2025, from the General Fund. The County can purchase the building back at any time for the Purchase Option Price included in the lease. The buildings are included in fixed assets at a cost of \$1,762,653 with accumulated depreciation of \$849,833. Principal balance at December 31, 2015, was \$1,518,432.

A Lease Purchase Agreement, dated November 20, 2012, was entered into between All American Investment Group, LLC, as lessor, and Rio Grande County (the "County"), as lessee, in the amount of \$367,062, with an interest rate of 2.50%. The County is drawing down the proceeds to purchase energy efficient components based on an energy efficiency audit on the County buildings. Quarterly payments of principal and interest are made from the General Fund through January 2023. Principal balance at December 31, 2015, was \$269,508.

The annual debt service for the Lease Purchase Agreements is as follows:

	Principal	Interest	Total
2016	\$ 158,331	\$ 74,538	\$ 232,869
2017	165,416	69,337	234,753
2018	172,135	61,146	233,281
2019	179,137	54,138	233,275
2020	186,437	46,832	233,269
2021-2025	926,484	118,527	1,045,011
	<u>\$ 1,787,940</u>	<u>\$ 424,518</u>	<u>\$ 2,212,458</u>

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2015**

**NOTE 7 DEFINED CONTRIBUTION PLAN**

All eligible employees, participate in the Colorado County Officials and Employees Retirement Association (CCOERA) (the Plan), a defined contribution plan, authorized by state statute. The Plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Employees are eligible immediately upon their employment with Rio Grande County, County contributions begin after one year of employment, and participation is mandatory after one year of employment. Employee contributions are always 100% vested, and the employer match follows a five year vesting schedule. Employees are fully vested after a five year participation period, or at the age of 55, whichever is earlier. Elected officials are 100% vested immediately upon participation.

The County must contribute a minimum of 4% and a maximum of 6% of the compensation of each employee. For 2015, the contribution rate was 4%. Each participant contributes a minimum amount equal to the County's contribution, and is permitted to make additional contributions not to exceed 10% of their compensation. For the year ended December 31, 2015, employee contributions totaled \$160,664 and the County recognized pension expense of \$160,664. The County recognized \$1,463 of forfeitures in retirement expense during 2015.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. The Plan may be amended by resolution of the Board of Directors but it may not be amended beyond the limits established by state statute.

**NOTE 8 DEFERRED COMPENSATION PLAN**

The County also offers its employees an additional voluntary deferred compensation plan created in accordance with Internal Revenue Code 457(f), administered by Colorado County Officials and Employees Retirement Association (CCOERA) (the Plan).

The Plan permits the employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergencies. The County has no other liability other than to make the required monthly contribution.

**NOTE 9 TABOR AMENDMENT RESERVE**

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The County believes it is in compliance with the requirements of the amendment.

Fiscal year spending and revenue limits are determined based on the prior year's spending adjusted for inflation and local growth. The voters of the County passed a ballot issue in 1999 allowing the County to retain and expend all revenues collected in the year 2000 and thereafter, which do not involve any new taxes and or an increase in the existing mill levy, notwithstanding the limitations of section 29-1-301, C.R.S. and Article X, section 20 of the Colorado Constitution.

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2015**

The amendment also requires that Emergency Reserves be established. These reserves must be at least 3% of fiscal year spending. The Emergency Reserve has been presented as a restriction of fund balance in the County funds and restricted net position on the Statement of Net Position. The County is not allowed to use the Emergency Reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

**NOTE 10 COLORADO CONTRABAND FORFEITURE ACT**

We have reviewed financial activities in the Sheriff's Department for compliance with the above referenced act. There were no sales of contraband during the year ended December 31, 2015.

**NOTE 11 RISK MANAGEMENT**

***Colorado Counties Casualty and Property Pool (CAPP)***

The County is exposed to various risks of loss related to property and casualty losses. The County joined together with other counties in the State of Colorado to form the Colorado Counties Casualty and Property Pool (CAPP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CAPP for its property and casualty insurance coverage. The inter-governmental agreement of formation of CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention that is determined each policy year. There have been no significant reductions in insurance coverage. Settled claims from these risks have not exceeded insurance coverage for the current year or the three prior years.

At December 31, 2015, CAPP had assets of \$25,221,523, liabilities of \$8,984,832 (including \$6,514,104 reserved for losses and claims), and members' equity of \$16,236,691. The liability amount includes no long-term debt. Total revenues for the year ended December 31, 2015, amounted to \$6,173,444 and total expenses were \$5,534,337, resulting in net income before return of surplus of \$639,107.

***Colorado Workers' Compensation Pool (CWCP)***

The County is exposed to various risks of loss related to injuries of employees while on the job. The County has joined together with other counties in the State of Colorado to form the Colorado Workers' Compensation Pool (CWCP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CWCP for its workers' compensation insurance coverage. The intergovernmental agreement of formation of CWCP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention that is determined each policy year. There have been no significant reductions in insurance coverage. Settled claims from these risks have not exceeded insurance coverage for the current year or the three prior years.

At December 31, 2015, CWCP had assets of \$40,563,732, liabilities of \$23,254,824 (including \$21,877,845 reserved for losses and claims) and members' equity of \$17,308,908. The liability amount includes no long-term debt. Total revenues for the year ended December 31, 2015, amounted to \$10,014,464, total expenses were \$8,685,101, resulting in net income before return of surplus of \$1,329,363.

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2015**

**NOTE 12 JOINT VENTURES**

***SAN LUIS VALLEY REGIONAL SOLID WASTE AUTHORITY***

The San Luis Valley Regional Solid Waste Authority was created by an intergovernmental agreement between Rio Grande County and Alamosa County on April 14, 1995, pursuant to the authority granted by C.R.S. 29-1-203. It has been designated as a joint venture under the provisions of GASB Statement No. 14. Its purpose is to provide the citizens of both counties an integrated municipal solid waste disposal facility in accordance with provision of C.R.S. 30-20-1005.

The Authority is governed by a Board of Directors consisting of five members as follows: one Rio Grande County Commissioner, one Alamosa County Commissioner, one director appointed by the City of Monte Vista, one director appointed by the City of Alamosa, and one director who is a member of the Rio Grande County Land Use or administrative staff as appointed by the Rio Grande County Commissioner s.

It is the intent of the counties that the initial funding of the Authority by each county be provided on a loan basis in substantially the same proportion that the population of each county bears to the combined population of both counties. Alamosa and Rio Grande Counties may provide additional funding at any time in the future if they choose to do so by resolution.

***Closure and Post-Closure Care***

Rio Grande and Alamosa Counties are exposed to closure and post-closure expenses, should the Authority be unable to meet those obligations when they become due. Management believes the risk of failure to be minimal. State and federal laws and regulations require the Authority to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site after closure. Although closure and post-closure care costs will be paid only near or after the date that the landfill stops accepting waste, the Authority reports a portion of these closure and post-closure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The Authority reported \$754,518 as landfill closure and post-closure care liability at December 31, 2015, that represents the cumulative amount reported to date based on the use of 30% of the estimated capacity of the landfill.

The Authority will recognize the remaining estimated cost of closure and post-closure care of \$1,657,371 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and post-closure care in 2015, the most recent information available. The Authority expects to close the landfill in the year 2043. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The most recent audited financial statements of the authority report total assets of \$4,624,845, total liabilities of \$826,311, and net position of \$3,798,534 at December 31, 2015.

The San Luis Valley Regional Solid Waste Authority issues publicly available annual financial statements. That report may be obtained by writing to the San Luis Valley Regional Solid Waste Authority, PO Box 861, Monte Vista, Colorado 81144.

**NOTE 13 COMMITMENTS AND CONTINGENCIES**

***Grant Programs***

The County participates in a number of federal and state grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The amount of expenditures, if any, which may be

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2015**

disallowed by the granting agencies cannot be determined at this time although the County expects any such amounts to be immaterial.

***Litigation***

The County is a party to various legal actions normally associated with governmental activities, the aggregate effect of which, in management's and legal counsel's opinion, would not be material to its financial statements.

***Insurance Pools***

The County is a member of the Colorado Counties Casualty and Property Pool (CAPP) and the Colorado Workers' Compensation Pool (CWCP). CAPP and CWCP have a legal obligation for claims against its members to the extent that funds are available in their annually established loss funds and amounts are available from insurance providers under excess specific and aggregate insurance contracts. Losses incurred in excess of loss funds are direct liabilities of the participating members. CAPP and CWCP have indicated that the amount of any excess losses would be billed to members in proportion to their contributions in the year such excess occurs. The ultimate liability to the County resulting from claims not covered by CAPP and CWCP is not presently determinable.

## **RIO GRANDE COUNTY, COLORADO**

### **REQUIRED SUPPLEMENTARY INFORMATION**

In addition to the basic financial statements, a budgetary comparison schedule is required for the General Fund and, if applicable, each of the County's major special revenue funds.

**RIO GRANDE COUNTY, COLORADO**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**GENERAL FUND**  
**For the Year Ended December 31, 2015**

	<u>BUDGETED AMOUNTS</u>		<u>ACTUAL</u>	<u>VARIANCE WITH</u>
	<u>ORIGINAL</u>	<u>FINAL</u>		<u>FINAL BUDGET</u>
				<u>POSITIVE</u>
				<u>(NEGATIVE)</u>
<b>REVENUES</b>				
Taxes	\$ 2,667,000	\$ 2,667,000	\$ 2,925,285	\$ 258,285
Intergovernmental Revenue	1,851,603	1,851,603	1,482,768	(368,835)
Licenses and Permits	92,000	92,000	118,379	26,379
Investment Income	60,000	60,000	20,415	(39,585)
Charges for Services	396,500	396,500	440,264	43,764
Miscellaneous	49,950	49,950	112,666	62,716
<b>TOTAL REVENUES</b>	<u>5,117,053</u>	<u>5,117,053</u>	<u>5,099,777</u>	<u>(17,276)</u>
<b>EXPENDITURES</b>				
General Government	3,409,934	3,409,934	2,683,923	726,011
Public Safety	2,159,621	2,159,621	2,034,005	125,616
Judicial	175,000	175,000	175,000	-
Health and Welfare	2,200	2,200	125	2,075
Auxiliary Services	58,601	58,601	64,091	(5,490)
Culture and Recreation	49,840	49,840	39,955	9,885
Capital Outlay	44,200	44,200	38,997	5,203
Debt Service	230,831	230,831	230,192	639
<b>TOTAL EXPENDITURES</b>	<u>6,130,227</u>	<u>6,130,227</u>	<u>5,266,288</u>	<u>863,939</u>
Excess (deficiency) of revenues over expenditures	<u>(1,013,174)</u>	<u>(1,013,174)</u>	<u>(166,511)</u>	<u>846,663</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Sale of Capital Assets	-	-	4,100	4,100
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>-</u>	<u>-</u>	<u>4,100</u>	<u>4,100</u>
Net Change in Fund Balance	(1,013,174)	(1,013,174)	(162,411)	850,763
<b>Fund Balance at beginning of year</b>	<u>2,487,122</u>	<u>2,487,122</u>	<u>3,495,786</u>	<u>1,008,664</u>
<b>Fund Balance at end of year</b>	<u>\$ 1,473,948</u>	<u>\$ 1,473,948</u>	<u>\$ 3,333,375</u>	<u>\$ 1,859,427</u>

**Notes to Required Supplementary Information**

The basis of budgeting is the same as GAAP.  
This schedule is presented on the GAAP basis.

**RIO GRANDE COUNTY, COLORADO**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**ROAD AND BRIDGE FUND**  
**For the Year Ended December 31, 2015**

	<u>BUDGETED AMOUNTS</u>		<u>ACTUAL</u>	<u>VARIANCE WITH</u>
	<u>ORIGINAL</u>	<u>FINAL</u>		<u>FINAL BUDGET</u>
				<u>POSITIVE</u>
				<u>(NEGATIVE)</u>
<b>REVENUES</b>				
Taxes	\$ 366,650	\$ 366,650	\$ 332,692	\$ (33,958)
Intergovernmental Revenue	2,115,000	2,115,000	2,422,288	307,288
Licenses and Permits	250	250	150	(100)
Charges for Services	10,000	10,000	20,856	10,856
Miscellaneous	3,000	3,000	1,547	(1,453)
<b>TOTAL REVENUES</b>	<u>2,494,900</u>	<u>2,494,900</u>	<u>2,777,533</u>	<u>282,633</u>
<b>EXPENDITURES</b>				
Highways and Streets	2,931,077	2,931,077	2,467,026	464,051
Capital Outlay	100,000	100,000	113,105	(13,105)
<b>TOTAL EXPENDITURES</b>	<u>3,031,077</u>	<u>3,031,077</u>	<u>2,580,131</u>	<u>450,946</u>
Excess (deficiency) of revenues over expenditures	<u>(536,177)</u>	<u>(536,177)</u>	<u>197,402</u>	<u>733,579</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Sale of Capital Assets	200	200	6,715	6,515
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>200</u>	<u>200</u>	<u>6,715</u>	<u>6,515</u>
Net Change in Fund Balance	(535,977)	(535,977)	204,117	740,094
<b>Fund Balance at beginning of year</b>	<u>4,455,589</u>	<u>4,455,589</u>	<u>5,091,629</u>	<u>636,040</u>
<b>Fund Balance at end of year</b>	<u>\$ 3,919,612</u>	<u>\$ 3,919,612</u>	<u>\$ 5,295,746</u>	<u>\$ 1,376,134</u>

**Notes to Required Supplementary Information**

The basis of budgeting is the same as GAAP.  
This schedule is presented on the GAAP basis.

**RIO GRANDE COUNTY, COLORADO**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**SOCIAL SERVICES FUND**  
**For the Year Ended December 31, 2015**

	<b>BUDGETED AMOUNTS</b>		<b>ACTUAL</b>	<b>VARIANCE WITH</b>
	<b>ORIGINAL</b>	<b>FINAL</b>		<b>FINAL BUDGET</b>
				<b>POSITIVE</b>
				<b>(NEGATIVE)</b>
<b>REVENUES</b>				
Taxes	\$ 484,867	\$ 484,867	\$ 491,130	\$ 6,263
Intergovernmental Revenue	9,462,618	9,462,618	7,460,999	(2,001,619)
<b>TOTAL REVENUES</b>	<u>9,947,485</u>	<u>9,947,485</u>	<u>7,952,129</u>	<u>(1,995,356)</u>
<b>EXPENDITURES</b>				
Health and Welfare	10,200,005	10,200,005	7,844,007	2,355,998
<b>TOTAL EXPENDITURES</b>	<u>10,200,005</u>	<u>10,200,005</u>	<u>7,844,007</u>	<u>2,355,998</u>
Net Change in Fund Balance	(252,520)	(252,520)	108,122	360,642
<b>Fund Balance at beginning of year</b>	<u>509,271</u>	<u>509,271</u>	<u>849,518</u>	<u>340,247</u>
<b>Fund Balance at end of year</b>	<u>\$ 256,751</u>	<u>\$ 256,751</u>	<u>\$ 957,640</u>	<u>\$ 700,889</u>

**Notes to Required Supplementary Information**

The basis of budgeting is the same as GAAP.  
This schedule is presented on the GAAP basis.

## **RIO GRANDE COUNTY, COLORADO**

### **OTHER SUPPLEMENTARY INFORMATION**

The combining financial statements represent the second level of financial reporting for the County. These financial statements present more detailed information for the individual funds in a format that segregates information by fund type.

**RIO GRANDE COUNTY, COLORADO**  
**NONMAJOR GOVERNMENTAL FUNDS**

**SPECIAL REVENUE FUNDS**

Special Revenue Funds are used to account for specific revenues that are legally restricted to be expended for particular purposes.

**PUBLIC HEALTH FUND** – This fund is used to account for the multiple programs of providing public health nursing services. Financing is provided by grants and fees for services.

**AIRPORT FUND** – This fund is used to account for improvements to and operations of the Astronaut Rominger Airport.

**CONSERVATION TRUST FUND** – This fund is used to account for the County share of the state lottery program. The monies may be expended only for the acquisition, development, and maintenance of parks and other public recreational facilities.

**TOURISM FUND** – This fund is used to account for the County share of the lodging tax collected on each hotel/motel that is rented in Rio Grande County. The monies may be expended to promote Rio Grande County to tourists.

**RIO GRANDE COUNTY WEED CONTROL DISTRICT** – This fund is used to provide monies for spraying undesirable plants along the roads within Rio Grande County as required by the Colorado Weed Management Act.

**CAPITAL PROJECTS FUND**

Capital Projects Funds are used to account for the financing of capital purchases or construction for Rio Grande County and its facilities.

**RIO GRANDE COUNTY, COLORADO**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET**  
**December 31, 2015**

**SPECIAL REVENUE FUNDS**

	<b>PUBLIC HEALTH FUND</b>	<b>AIRPORT FUND</b>	<b>CONSERVATION TRUST FUND</b>	<b>TOURISM FUND</b>	<b>RIO GRANDE COUNTY WEED CONTROL DISTRICT</b>	<b>CAPITAL PROJECTS FUND</b>	<b>TOTAL NONMAJOR GOVERNMENTAL</b>
<b>ASSETS</b>							
Cash and Investments	\$ 214,714	\$ 262,421	\$ 322,797	\$ 183,010	\$ 196,352	\$ 8,180	\$ 1,187,474
Accounts Receivable	-	-	-	-	1,276	-	1,276
Property Taxes Receivable	85,348	-	-	-	79,000	-	164,348
Due From Other Governments	119,082	-	-	-	-	-	119,082
<b>TOTAL ASSETS</b>	<b>\$ 419,144</b>	<b>\$ 262,421</b>	<b>\$ 322,797</b>	<b>\$ 183,010</b>	<b>\$ 276,628</b>	<b>\$ 8,180</b>	<b>\$ 1,472,180</b>
<b>LIABILITIES</b>							
Accounts Payable	\$ 31,022	\$ 109	\$ -	\$ 1,844	\$ 909	\$ -	\$ 33,884
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Deferred Revenue - Property Tax	85,348	-	-	-	79,000	-	164,348
<b>FUND BALANCE</b>							
Restricted for:							
Tabor Amendment Reserve	8,000	1,000	200	2,600	5,000	-	16,800
Committed to:							
Capital Projects	-	-	-	-	-	8,180	8,180
Assigned to:							
Health and Welfare	294,774	-	-	-	-	-	294,774
Culture and Recreation	-	-	322,597	178,566	-	-	501,163
Weed Control	-	-	-	-	191,719	-	191,719
Astronaut Rominger Airport	-	261,312	-	-	-	-	261,312
<b>TOTAL FUND BALANCE</b>	<b>302,774</b>	<b>262,312</b>	<b>322,797</b>	<b>181,166</b>	<b>196,719</b>	<b>8,180</b>	<b>1,273,948</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE</b>	<b>\$ 419,144</b>	<b>\$ 262,421</b>	<b>\$ 322,797</b>	<b>\$ 183,010</b>	<b>\$ 276,628</b>	<b>\$ 8,180</b>	<b>\$ 1,472,180</b>

**RIO GRANDE COUNTY, COLORADO**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCES**  
**For the Year Ended December 31, 2015**

**SPECIAL REVENUE FUNDS**

	<b>PUBLIC HEALTH FUND</b>	<b>AIRPORT FUND</b>	<b>CONSERVATION TRUST FUND</b>	<b>TOURISM FUND</b>	<b>RIO GRANDE COUNTY WEED CONTROL DISTRICT</b>	<b>CAPITAL PROJECTS FUND</b>	<b>TOTAL NONMAJOR GOVERNMENTAL</b>
<b>REVENUES</b>							
Taxes	\$ 97,751	\$ -	\$ -	\$ 97,643	\$ 87,285	\$ -	\$ 282,679
Intergovernmental Revenue	279,846	375,871	46,184	-	29	-	701,930
Investment Income	462	600	-	-	139	-	1,201
Charges For Services	29,157	29,497	-	-	48,679	-	107,333
Miscellaneous	16,747	2,409	-	1,675	378	-	21,209
<b>TOTAL REVENUES</b>	<b>423,963</b>	<b>408,377</b>	<b>46,184</b>	<b>99,318</b>	<b>136,510</b>	<b>-</b>	<b>1,114,352</b>
<b>EXPENDITURES</b>							
Current Expenditures:							
General Government	-	54,830	-	-	-	-	54,830
Health and Welfare	429,611	-	-	-	145,778	-	575,389
Culture and Recreation	-	-	23,143	102,445	-	-	125,588
Capital Outlay	-	306,525	-	-	19,035	-	325,560
<b>TOTAL EXPENDITURES</b>	<b>429,611</b>	<b>361,355</b>	<b>23,143</b>	<b>102,445</b>	<b>164,813</b>	<b>-</b>	<b>1,081,367</b>
Excess (deficiency) of revenues over expenditures	(5,648)	47,022	23,041	(3,127)	(28,303)	-	32,985
<b>OTHER FINANCING SOURCES (USES)</b>							
Sale of Capital Assets	-	1,360	-	-	12	-	1,372
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>-</b>	<b>1,360</b>	<b>-</b>	<b>-</b>	<b>12</b>	<b>-</b>	<b>1,372</b>
Net Change in Fund Balance	(5,648)	48,382	23,041	(3,127)	(28,291)	-	34,357
<b>Fund Balance at beginning of year</b>	<b>308,422</b>	<b>213,930</b>	<b>299,756</b>	<b>184,293</b>	<b>225,010</b>	<b>8,180</b>	<b>1,239,591</b>
<b>Fund Balance at end of year</b>	<b>\$ 302,774</b>	<b>\$ 262,312</b>	<b>\$ 322,797</b>	<b>\$ 181,166</b>	<b>\$ 196,719</b>	<b>\$ 8,180</b>	<b>\$ 1,273,948</b>

**RIO GRANDE COUNTY, COLORADO**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**SCHEDULE OF EXPENDITURES AND TRANSFERS OUT**  
**BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2015**

	<u>BUDGETED AMOUNTS</u>		<u>EXPENDITURES REPORTED ON THE GAAP BASIS</u>	<u>VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)</u>
	<u>ORIGINAL</u>	<u>FINAL</u>		
<b>Governmental Funds</b>				
Non-major Governmental Funds				
Special Revenue Funds				
Public Health Agency Fund	\$ 431,007	\$ 431,007	\$ 429,611	\$ 1,396
Airport Fund	271,200	271,200	361,355	(90,155)
Conservation Trust Fund	33,251	33,251	23,143	10,108
Tourism Fund	128,200	128,200	102,445	25,755
Weed Control District	153,968	153,968	164,813	(10,845)
Capital Projects Fund	-	-	-	-
Total Non-major Governmental Funds	<u>\$ 1,017,626</u>	<u>\$ 1,017,626</u>	<u>\$ 1,081,367</u>	<u>\$ (63,741)</u>

**RIO GRANDE COUNTY, COLORADO**

**OTHER SCHEDULES AND REPORTS**

**RIO GRANDE COUNTY, COLORADO**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**For the Year Ended December 31, 2015**

FEDERAL GRANTOR/PASS-THROUGH GRANTOR/ PROGRAM OR CLUSTER TITLE	FEDERAL CFDA NUMBER	PASS-THROUGH ENTITY IDENTIFYING NUMBER	PASSED THROUGH TO SUB- RECIPIENTS	FEDERAL EXPENDITURES
<b>U.S. DEPARTMENT OF AGRICULTURE</b>				
COLORADO DEPT. OF HUMAN SERVICES				
<i>SNAP Cluster</i>				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561		\$	169,200
FEDERAL GRANTOR AWARD PASSED THROUGH THE COLORADO DEPT. OF HUMAN SERVICES AND CARE AND SHARE FOOD BANK:				
<i>Food Distribution Cluster</i>				
Emergency Food Assistance Program (Food Commodities)	10.569			49,721
COLORADO DEPT. OF TREASURY				
<i>Forest Service Schools and Roads Cluster</i>				
Schools and Roads- Grants to States	10.665			
Title I Funds			\$ 133,888	178,517
Title III Funds			-	1,875
Total for <i>Forest Service Schools and Roads Cluster</i>			<u>133,888</u>	<u>180,392</u>
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>				
COLORADO DEPT. OF HUMAN SERVICES				
<i>TANF Cluster</i>				
Temporary Assistance for Needy Families	93.558			621,694
Child Support Enforcement	93.563			218,715
Low-Income Home Energy Assistance	93.568			465,395
<i>CCDF Cluster</i>				
Child Care and Development Block Grant	93.575			38,756
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596			80,367
Total for <i>CCDF Cluster</i>				<u>119,123</u>
Stephanie Tubbs Jones Child Welfare Services Program	93.645			6,944
Foster Care-Title IV-E	93.658			207,228
Foster Care - Title IV-E Relative Guardianship Assistance	93.090			1,292
Adoption Assistance	93.659			43,428
Social Services Block Grant	93.667			42,813
Medical Assistance Program ( <i>Medicaid Cluster</i> )	93.778			195,827
Medical Assistance Program ( <i>Medicaid Cluster</i> ) - OLTC/SEP	93.778			11,134
COLORADO DEPT. OF PUBLIC HEALTH AND ENVIRONMENT				
Immunization Cooperative Agreements	93.268	IMM-KA14/15H-HHS		6,187
Public Health Emergency Preparedness	93.069	HF15J/HW15J/HW16J		24,035
Maternal and Child Health Services Block Grant to the States	93.994	MCH-ND15L-HHS		13,041

**RIO GRANDE COUNTY, COLORADO**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**For the Year Ended December 31, 2015**

<b>FEDERAL GRANTOR/PASS-THROUGH GRANTOR/ PROGRAM OR CLUSTER TITLE</b>	<b>FEDERAL CFDA NUMBER</b>	<b>PASS-THROUGH ENTITY IDENTIFYING NUMBER</b>	<b>PASSED THROUGH TO SUB- RECIPIENTS</b>	<b>FEDERAL EXPENDITURES</b>
<b>COLORADO DEPT. OF HEALTH CARE POLICY</b>				
Medical Assistance Program - Healthy Communities ( <i>Medicaid Cluster</i> )	93.778	UGAGP0196		56,700
Medical Assistance Program - OLTC/SEP ( <i>Medicaid Cluster</i> )	93.778	14-55375OL3		96,783
Children's Health Insurance Program	93.767	UCCBB0330		13,500
<b>U.S. DEPARTMENT OF HOMELAND SECURITY</b>				
<b>COLORADO DEPT. OF LOCAL AFFAIRS</b>				
Emergency Management Performance Grants	97.042	15EM1654		12,062
<b>GOVERNOR'S OFFICE OF HOMELAND SECURITY</b>				
Homeland Security Grant Program - 2013 SHSP	97.067	13SHS14SLV		52,255
Homeland Security Grant Program - 2014 SHSP	97.067	14SHS15SLV		85,939
Homeland Security Grant Program - 2015 SHSP	97.067	15SHS16SLV		50,959
Total for CFDA No. 97.067				<u>189,153</u>
<b>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>				
<b>COLORADO DEPT. OF LOCAL AFFAIRS</b>				
Community Development Block Grants/State's Program				
2014 Revolving Loan Funds	14.228	F15CDB14590	75,000	75,000
2014 Administrative Funds	14.228	F15CDB14590	2,000	2,000
Total for CFDA No. 14.228			<u>77,000</u>	<u>77,000</u>
<b>U.S. DEPARTMENT OF INTERIOR</b>				
Fish and Wildlife Management Assistance	15.608			<u>20,658</u>
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>			<u>\$ 210,888</u>	<u>\$ 2,842,025</u>

**RIO GRANDE COUNTY, COLORADO**  
**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**For the Year Ended December 31, 2015**

**NOTE 1 BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of Rio Grande County, Colorado under programs of the federal government for the year ended December 31, 2015. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Rio Grande County, Colorado, it is not intended to and does not present the financial position or changes in net position of Rio Grande County, Colorado.

**NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The County did not elect to use the 10-percent de minimis indirect cost rate as allowed under Uniform Guidance.

**NOTE 3 FOOD DISTRIBUTION**

Nonmonetary assistance is reported in the schedule at the fair market value of commodities received and disbursed.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**



Wall,  
Smith,  
Bateman Inc.

To the Board of County Commissioners  
Rio Grande County, Colorado  
Del Norte, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Rio Grande County, Colorado (the County), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated May 20, 2016.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs that we consider to be a material weakness. Finding 2015-001.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be

**Certified Public Accountants**

700 Main Street, Suite 200 PO Box 809 Alamosa, CO 81101 | 719-589-3619 | f 719-589-5492 | [www.wsbcpa.com](http://www.wsbcpa.com)

reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and questioned costs as Finding 2015-001.

### **Rio Grande County's Response to Findings**

The County's response to the findings identified in our audit is described in the accompanying corrective action plan. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Wall, Smith, Bateman Inc.  
Alamosa, Colorado

May 20, 2016

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE  
FOR EACH MAJOR PROGRAM AND ON INTERNAL  
CONTROL OVER COMPLIANCE REQUIRED BY  
THE UNIFORM GUIDANCE**



**Wall,  
Smith,  
Bateman** Inc.

To the Board of County Commissioners  
Rio Grande County, Colorado  
Del Norte, Colorado

**Report on Compliance for Each Major Federal Program**

We have audited Rio Grande County, Colorado's (the County) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2015. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditors' Responsibility***

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

***Opinion on Each Major Federal Program***

In our opinion, Rio Grande County, Colorado, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2015.

**Certified Public Accountants**

700 Main Street, Suite 200 PO Box 809 Alamosa, CO 81101 | 719-589-3619 | f 719-589-5492 | [www.wsbcpa.com](http://www.wsbcpa.com)

### **Report on Internal Control Over Compliance**

Management of the County, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Wall, Smith, Bateman Inc.  
Alamosa, Colorado

May 20, 2016

**RIO GRANDE COUNTY, COLORADO**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the Year Ended December 31, 2015**

**Section I – Summary of Auditor s’ Results**

Financial Statements

Type of auditors’ report issued: Unmodified

Internal control over financial reporting:

- § Material weakness(es) identi fied?  X yes  no
- § Significant deficiency(ies) identified that are **not** considered to be material weakness (es)?  yes  X none reported
- § Noncompliance material to financial statements noted?  X yes  no

Federal Awards

Internal control over major programs:

- § Material weakness(es) identi fied?  yes  X no
- § Significant deficiency(ies) identified that are **not** considered to be material weakness (es)?  yes  X none reported

Type of auditors’ report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR section 200.516(a) ?  yes  X no

Identification of major programs:

<u>CFDA Number(s)</u>	<u>Name of Federal Program or Cluster</u>
93.558	TANF Cluster

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as a low-risk auditee?  X yes  no

**RIO GRANDE COUNTY, COLORADO**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the Year Ended December 31, 2015**

**Section II – Financial Statement Findings**

**Finding 2015-001: Internal Control Over Financial Reporting and on Compliance**

*Type of Finding:* Internal Control (material weakness) and Compliance (material noncompliance)

*Condition:* The County does not have a complete system of internal control to properly monitor the budget and to prevent and detect financial misstatements.

*Cause:* Turnover in the County Administration Department created reconciliation difficulties and contributed to ineffective budget monitoring.

*Criteria:* A system of internal controls includes the design, documentation, and monitoring of control activities over budgeting the application of accounting principles, anti-fraud programs, non-routine transactions, financial statement preparation and safeguarding of assets.

*Effect:* As a result of this condition, the following areas were affected:

1. The Airport Fund and the Weed Control District Fund expenditures (including transfers) exceeded the adopted budget for the year ended December 31, 2015 by \$90,155 and \$10,845, respectively, as described in Note 2. This may be a violation of Colorado Revised Statute 29-1-110. (Material Noncompliance)
2. Audit adjustments were proposed to properly state the General Fund and Road and Bridge Fund in the County financial statements as of December 31, 2015, in accordance with generally accepted accounting principles.

*Recommendation:* The County should strengthen its internal controls with adopted policies and procedures to monitor total expenditures near year end and adopt supplemental budget appropriations as necessary, to reconcile year end account balances and record necessary adjustments when performing financial close and reporting at year end.

*Management's Response:* See Corrective Action Plan

**Section III – Federal Award Findings and Questioned Costs**

None

**Section IV – Summary Schedule of Prior Audit Findings**

None

# RIO GRANDE COUNTY BOARD OF COUNTY COMMISSIONERS

rgcommissioner@riograndecounty.org

925 6th St., Room 207  
Del Norte, Colorado  
81132  
(719) 657-2744  
Fax (719) 657-2514

## CORRECTIVE ACTION PLAN

BOARD OF  
COMMISSIONERS

Doug Davie  
Chairman

Pam Bricker  
Vice Chairman

Karla L. Shriver  
Commissioner

**Oversight Agency:** U.S. Department of Health and Human Services

Rio Grande County, Colorado respectfully submits the following corrective action plan for the year ended December 31, 2015.

**Independent Accountants:** Wall, Smith, Bateman Inc.  
Certified Public Accountants  
700 Main Street, Suite 200, P.O. Box 809  
Alamosa, CO 81101

**Audit period:** Year ended December 31, 2015

ADMINISTRATION OFFICE:

ADMINISTRATOR  
Suzanne L. Benton

H.R./Financial Officer  
Kristy Dennis

The findings from the December 31, 2015 schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the schedule. Section I of the schedule, Summary of Auditors' Results, does not include findings and is not addressed.

### Section II – Financial Statement Findings

#### **Finding 2015-001: Internal Control Over Financial Reporting and on Compliance**

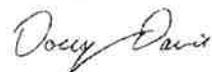
*Type of finding: Internal Control (material weakness) and Compliance (material noncompliance)*

**Recommendation:** The County should strengthen its internal controls with adopted policies and procedures to monitor total expenditures near year end and adopt supplemental budget appropriations as necessary, to reconcile year end account balances and record necessary adjustments when performing financial close and reporting at year end.

**Action taken:** By September 30, 2016, a written Internal Controls policies will be adopted. The Board of County Commissioners will work closely with the new County Administrator to assure that these policies are completed and that all necessary reviews and compliances are occurring. Special attention will be given in November to review the budget appropriations versus the expenditures and if necessary prepared the supplemental budget appropriations resolution for adoption prior to December 31<sup>st</sup>.

If the U.S. Department of Health and Human Services has questions regarding this plan, please call the responsible party at (719) 657-2744.

Sincerely yours,



Doug Davie  
Chairman of the Board  
Rio Grande County, Colorado

The public report burden for this information collection is estimated to average 380 hours annually.

<b>LOCAL HIGHWAY FINANCE REPORT</b>	City or County: Rio Grande County
	YEAR ENDING : December 31, 2015

This Information From The Records Of (example - City of _ or County of )	Prepared By: Suzanne L. Benton
	Phone: 719-657-4215

**I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE**

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

**II. RECEIPTS FOR ROAD AND STREET PURPOSES**

**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A. Receipts from local sources:</b>		<b>A. Local highway disbursements:</b>	
1. Local highway-user taxes		1. Capital outlay (from page 2)	1,622,847
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	333,136
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	28,992
2. General fund appropriations		b. Snow and ice removal	438,827
3. Other local imposts (from page 2)	334,123	c. Other	17,478
4. Miscellaneous local receipts (from page 2)	26,938	d. Total (a. through c.)	485,297
5. Transfers from toll facilities		4. General administration & miscellaneous	137,354
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	
a. Bonds - Original Issues		6. Total (1 through 5)	2,578,634
b. Bonds - Refunding Issues		<b>B. Debt service on local obligations:</b>	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	0	a. Interest	
7. Total (1 through 6)	361,061	b. Redemption	
<b>B. Private Contributions</b>		c. Total (a. + b.)	0
<b>C. Receipts from State government</b> (from page 2)	2,353,787	2. Notes:	
<b>D. Receipts from Federal Government</b> (from page 2)	65,287	a. Interest	
<b>E. Total receipts (A.7 + B + C + D)</b>	2,780,135	b. Redemption	
		c. Total (a. + b.)	0
		3. Total (1.c + 2.c)	0
		<b>C. Payments to State for highways</b>	
		<b>D. Payments to toll facilities</b>	
		<b>E. Total disbursements (A.6 + B.3 + C + D)</b>	2,578,634

**IV. LOCAL HIGHWAY DEBT STATUS**

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
<b>A. Bonds (Total)</b>				0
1. Bonds (Refunding Portion)				
<b>B. Notes (Total)</b>				0

**V. LOCAL ROAD AND STREET FUND BALANCE**

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	4,497,687	2,780,135	2,578,634	4,699,188	0

Notes and Comments:

**LOCAL HIGHWAY FINANCE REPORT**

STATE:  
Colorado  
YEAR ENDING (mm/yy):  
December 31, 2015

**II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A.3. Other local imposts:</b>		<b>A.4. Miscellaneous local receipts:</b>	
a. Property Taxes and Assessments	288,626	a. Interest on investments	
b. Other local imposts:		b. Traffic Fines & Penalties	
1. Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees	1,430	d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	6,715
4. Licenses		f. Charges for Services	19,576
5. Specific Ownership &/or Other	44,067	g. Other Misc. Receipts	41
6. Total (1. through 5.)	45,497	h. Other	606
c. Total (a. + b.)	334,123	i. Total (a. through h.)	26,938
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
<b>C. Receipts from State Government</b>		<b>D. Receipts from Federal Government</b>	
1. Highway-user taxes	2,316,020	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	44,629
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	37,767	d. Federal Transit Admin	
d. Other (Specify) - DOLA Grant		e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal	20,658
f. Total (a. through e.)	37,767	g. Total (a. through f.)	65,287
4. Total (1. + 2. + 3.f)	2,353,787	3. Total (1. + 2.g)	
			(Carry forward to page 1)

**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL**

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
<b>A.1. Capital outlay:</b>			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements			0
(3). System Preservation		1,622,847	1,622,847
(4). System Enhancement & Operation			0
(5). Total Construction (1) + (2) + (3) + (4)	0	1,622,847	1,622,847
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	1,622,847	1,622,847
			(Carry forward to page 1)

Notes and Comments: